TRANSMITTAL AND NOTICE OF APPROVAL OF	1. TRANSMITTAL NUMBER:	2. STATE:
STATE PLAN MATERIAL	02-26	Minnesota
FOR: HEALTH CARE FINANCING ADMINISTRATION		
	3. PROGRAM IDENTIFICATION: TIT	
	SOCIAL SECURITY ACT (MEDIC.	AID)
TO: REGIONAL ADMINISTRATOR	4. PROPOSED EFFECTIVE DATE	
HEALTH CARE FINANCING ADMINISTRATION	October 1, 2002	
DEPARTMENT OF HEALTH AND HUMAN SERVICES	, , , , , , , , , , , , , , , , , , ,	
5. TYPE OF PLAN MATERIAL (Check One):		
	A CANTENNEY AND MICHAEL THE CONTROL OF THE CONTROL	A A E A TE
□ NEW STATE PLAN □ AMENDMENT TO BE CONSIDERED		
COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AME 6. FEDERAL STATUTE/REGULATION CITATION	7. FEDERAL BUDGET IMPACT:	amenament)
42 CFR §447.252	a. FFY '03	\$0
42 CFR 9447.232	b. FFY '04	\$0
		Ψ0
8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT:	9. PAGE NUMBER OF THE SUPERS	EDED PLAN SECTION
	OR ATTACHMENT (If Applicable)	:
Att. 4.19-D (NF), pp. 1-168		
	Att. 4.19-D (NF), pp. 1-159	
10. SUBJECT OF AMENDMENT:		
Methods and Standards for Determining Payment Rates for Services Pro	vided by Nursing Facilities (Not State Go	vernment-Owned or
Operated)		
11. GOVERNOR'S REVIEW (Check One):		
☑ GOVERNOR'S OFFICE REPORTED NO COMMEN'	T \Box OTHER, AS SPE	CIFIED:
☐ COMMENTS OF GOVERNOR'S OFFICE ENCLOSE	ED	
□ NO REPLY RECEIVED WITHIN 45 DAYS OF SUBI	MITTAL	
12. SIGNATURE OF STATE AGENCY OFFICIAL: 16. RETURN TO:		
00 1/	Stephanie Schwartz	
May & Connecy	Federal Relations Unit	
	Minnesota Department of Human Services 444 Lafayette Road No.	
/	St. Paul, MN 55155-3852	
13. TYPED NAME:		
Mary B. Kennedy		
14. TITLE:		
Medicaid Director 15. DATE SUBMITTED:		
13. DATE SUBMITTED: December 16,2002		
FOR REGIONAL OF	FICE USE ONLY	
17. DATE RECEIVED:	18. DATE APPROVED:	
12/23/02	3/7/03	
PLAN APPROVED - ON		EICHAI
19. EFFECTIVE DATE OF APPROVED MATERIAL: $\ell \partial / \ell / \partial \hat{a}$	20. SIGNATURE OF REGIONAL OF	FICIAL:
21. TYPED NAME:	22. TITLE:	
CHARLENE BROWN	Deputy Director, CMS	(O
CHARLES (, TORO VOID	I NEDVIA MIRECIOLOGICA	

Page 1

STATE: MINNESOTA Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

METHODS AND STANDARDS FOR DETERMINING PAYMENT RATES FOR SERVICES PROVIDED BY NURSING FACILITIES (NOT STATE GOVERNMENT-OWNED OR OPERATED)

INDEX

Section 1.000 Introduction

1.010	General purpose
1.020	Overview
1.030	Definitions

Section 2.000 General Reporting Requirements

ooo Generai	Reporting Requirements
2.010	Required cost reports
2.020	Required information
2.030	Additional information which may be required
2.040	Information required from hospital attached nursing facilities
2.050	Reporting real estate taxes and special assessments
2.060	Method of accounting
2.070	Records
2.090	Certification of reports
2.100	Deadlines and extensions
2.110	Effective date of total payment rate

2.112 Extensions2.120 Noncompliance2.130 Audits

2.140 Amended reports
2.150 False reports
2.155 Treble damages

Section 3.000 Cost Allocation Procedures

3.010 Classification
3.020 Identification
3.030 Personnel with multiple duties
3.040 Central, affiliated, or corporate office costs
3.050 General and administrative costs

Section 4.000 Determination of Allowable Costs

4.010 Allowable costs
4.020 Applicable credits
4.030 Adequate documentation

Page 2

STATE: MINNESOTA

Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

4.040	Compensation for personal services
4.050	Licensure and certification costs
4.060	Routine service costs
4.070	Related organization costs
4.080	General cost principles

Section 5.000 Nonallowable Costs

Section 6.000 Reporting by Cost Category

6.010	Dietary services
6.020	Laundry and linen services
6.030	Housekeeping services
6.040	Plant operation and maintenance services
6.050	Nursing services
6.060	Other care-related services
6.070	General and administrative services
6.080	Payroll taxes, fringe benefits, and clerical training
6.083	Workers compensation self-insurance
6.084	Group health, dental or life insurance
6.090	Real estate taxes and special assessments

Section 7.000 Establishment of Geographic Groups

7.010	Classification proces
7.020	Group 1
7.030	Group 2
7.040	Group 3
7.050	Exception

Section 8.000 Determination and Allocation of Fringe Benefits and Payroll Taxes, Food Costs, and Dietician Consulting Fees

8.010	Fringe benefits and payroll taxes
8.020	Determination of food costs
8.030	Determination of dietician consulting fee

Section 9.000 Determination of the Allowable Historical Operating Cost Per Diems

9.010	Review and adjustment of costs
9.020	Standardized resident days
9.030	Allowable historical case mix operating cost per diem
9.040	Allowable historical other care-related operating cost per diem
9.050	Allowable historical other operating cost per diem

Page 3

STATE: MINNESOTA Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

Section 10.000	Determination of Operating Cost Adjustment Factors and Limits
10.010	Annual adjustment factors through June 30, 1999
10.020	Base year limits
10.030	Indexed limits
Section 11.000	Determination of Operating Cost Payment Rate
11.010	Nonadjusted case mix and other care-related payment rate
11.020	Adjusted prospective case mix and other care-related payment rate
11.030	Nonadjusted other operating cost payment rate
11.040	Adjusted prospective other operating cost payment rate
11.042	Efficiency incentive reductions for substandard care.
11.046	Changes to nursing facility reimbursement beginning July 1, 1996
11.047	Changes to nursing facility reimbursement beginning July 1, 1997
11.048	Changes to nursing facility reimbursement beginning July 1, 1998
11.049	Changes to nursing facility reimbursement beginning July 1, 1999
11.050	Changes to nursing facility reimbursement beginning July 1, 2000
11.051	Changes to nursing facility reimbursement beginning July 1, 2001
11.052	Changes to nursing facility reimbursement beginning July 1, 2002
11.060	Total operating cost payment rate
11.070	Salary adjustment per diem
Section 12.000	Determination of Interim and Settle-Up Operating Cost Payment Rates
12.010	Conditions
12.020	Interim operating cost payment rate
12.030	Settle-up operating cost payment rate
Section 13.000	Resident Classes and Class Weights [removed]
13:010	Resident classes
13:020	Resident classes
13.030	Class weights
Section 14.000	Resident Classes, Class Weights and Resident Assessment Schedul
14.010	Resident classes
14.020	Class weights
14.030	Resident assessment schedule
14.040	Rate determination upon transition to RUG-III payment rates

Page 4

STATE: MINNESOTA Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

16.132

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

Section 15.000	Resident Assessment
15.010	Assessment of nursing home applicants and newly admitted residents
15.020	Semiannual assessment by nursing facilities Change in resident class
	due to audits of assessments of nursing facility residents
15.030	Change in classification due to annual assessment by Department of
	Health False information
15.040	Assessment upon return to the nursing home from a hospital Audit
	authority
15.050	Change in resident class due to audits of assessments of nursing home
	residents Notice of resident reimbursement classification
15.060	False information Request for reconsideration of classification
15.065 —	Audit authority
15.067	Notice or resident reimbursement classification
15.070	Request for reconsideration of classification Facility's request for
-	reconsideration
15.075	Facility's request for reconsideration
15.077	Reconsideration
15.080	Change in resident class due to a request for reconsideration of resident
	elassification Reconsideration
15.090	Resident access to assessments and documentation Change in resident
	class due to a request for reconsideration of resident classification
<u>15.100</u>	Resident access to assessment and documentation
Section 16.000	Determination of the Property-Related Payment Rate
16.010	Initial appraised value
16.020	Routine updating of appraised value
16.030	Special reappraisals
16.035	Appraisal sample stabilization
16.040	Determination of allowable appraised value
16.050	Allowable debt
16.060	Limitations on interest rate
16.070	Allowable interest expense
16.080	Building capital allowance for owner-operated nursing facilities or
70.000	nursing facilities with capital leases
16.090	Building capital allowance for nursing facilities with operating leases
16.100	Equipment allowance
16.110	Capacity days
16.120	Capitalization
16.130	Determination of the property-related payment rate
16.130	Control of the property control of the control of t

Special property payment provisions for certain leased nursing facilities

Page 5

STATE: MINNESOTA Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003 Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

16.133	Special property payment provisions for recently constructed nursing
10.155	facilities
16.136	Property payment rates for rate years beginning on or after July 1,
10.100	1990
16.1370	Hold-harmless property-related rates
16.1371	Limitations on sales of nursing facilities
16.1372	Capital repair and replacement cost reporting and rate calculation
16.1373	Major additions and replacements; equity incentive
16.1374	Special provisions for moratorium exceptions
16.1375	Appraisals; updating appraisals, additions, and replacements
16.1376	Refinancing Incentive
16.1377	Special property rate setting
16.1378	Indexing thresholds
16.138	Plant and maintenance costs
16.140	Determination of interim and settle-up payment rate
Section 17.000	Payment for Real Estate Taxes and Special Assessments
17.010	Payment for preadmission screening fees
17.020	Payment for increase in Department of Health license fees
Section 18.000	Computation of Total Payment Rate
18.010	Total payment rate
18.020	Private payment rate limitation
18.030	Private room payment rate
18.040	Adjustment of total payment rate
Section 19.000	Appeal Procedures
19.010	Scope of appeals
19.020	Filing of appeal
19.030	Contested case procedures appeals review process
19.040	Attorney's fees and costs
19.050	Legal and related expenses
Section 20.000	Special Exceptions to the Payment Rate
20.010	Swing beds
20.020	Negotiated rates for services for ventilator-dependent persons
20.025	Special payment rates for short-term stay nursing facilities
20.026	Interim closure payment for nursing facilities designated for closure
	under an approved closure plan and special rate adjustments for nurs
	facilities remaining open under an approved closure plan

Page 6

STATE: MINNESOTA Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

20.027	Planned closure rate adjustments under an approved closure plan
20.030	Facility serving exclusively the physically handicapped
20.035	Hospital-attached nursing facilities
20.040	Receivership
20.050	Medicare upper payment limit rate adjustment
20.060	Employee scholarship costs and training in English as a second language
20.080	Disproportionate share nursing facility payment adjustment
20.090	Disaster-related provisions
20.100	Bed layaway and delicensure
Section 21.000	Ancillary Services
21.010	Setting payment and monitoring use of therapy services
21.020	Certification that treatment is appropriate
Section 22.000	Contractual Alternative Payment Rates After August 1, 1995
22.010	Contractual alternative payment rate.
22.020	Requests for proposals
22.030	Proposal requirements
22.040	Selection process
22.050	Duration and termination of contracts
22.060	Alternate rates for nursing facilities
22.065	Facility rate increases beginning July 1, 1999
22.066	Facility rate increases beginning July 1, 2000
22.067	Facility rate increases beginning July 1, 2001
22.068	Facility rate increases beginning July 1, 2002
22.070	Contract payment rates; appeals
22.080	Exemptions
22.090	Consumer protection
22.100	Contracts are voluntary
22.110	Federal requirements
22.120	Salary adjustments
22.130	Separate billing for therapy services
22.140	Payment for pre-admission screening fees

Page 7

STATE: MINNESOTA

Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

METHODS AND STANDARDS FOR DETERMINING PAYMENT RATES FOR SERVICES PROVIDED BY NURSING FACILITIES (NOT STATE-GOVERNMENT OWNED OR OPERATED)

SECTION 1.000 INTRODUCTION

SECTION 1.010 General Purpose. The purpose of the Minnesota Medicaid methods and standards for determining payment rates for nursing facilities, which are not owned or operated by the state, is to provide for payment of rates in conformity with applicable state and federal laws, regulations and quality and safety standards. In determining the rates, the Commissioner of the Department of Human Services will take into account the mix of resident needs, geographic location, and other factors. Minnesota has in place a public process which complies with the requirements of Section 1902(a)(13)(A) of the Social Security Act.

Nursing facilities participating in the Minnesota Medical Assistance Program are paid either by a prospective rate-setting methodology described in Sections 1.000 to 21.000, or by the contractual rate-setting methodology described in Section 22.000. These methodologies, established in Minnesota statutes and rules, are described in this attachment.

SECTION 1.020 Overview. A very brief description of the overall rate setting mechanism may be helpful. Cost reports are submitted annually. Nursing facilities have a common reporting year of October 1 to September 30. The common rate year of July 1 to June 30, lags the report year. The submitted cost reports are desk audited to determine allowable costs and then subject to various other cost category limitations. The rates that are set are subject to appeal. Rates may be adjusted retrospectively for field audit and appeal resolutions. Nursing facilities in Minnesota cannot charge private paying residents rates which exceed the rate for medical assistance recipients receiving similar services in multiple bed rooms.

Minnesota's basic rate setting formula establishes an array of prospective payment rates that vary with a resident's care needs. The rate is composed of a care related rate plus other operating rate plus an inflation adjustment factor plus property payment rate. The total payment rate may include a shared efficiency incentive of up to \$2.25 per resident per day, provided the nursing home operates below the other operating cost limitations. This can be summarized by the following:

Page 8

Effective: October 1, 2002

STATE: MINNESOTA

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

A. Care Related Costs Until July 1, 1999

1. This type of cost is based on allowable care related costs from prior reporting years for each nursing facility. Only the nursing component varies with a resident's case mix.

- 2. Resident days and nursing care costs are adjusted using case mix weights to determine proportion of costs allocable to each of eleven payment classes.
- 3. There are eleven rates for each nursing facility based on the relative resource use and case mix needs of the resident.
- 4. Until July 1, 1999, homes are grouped by three geographic locations which set limits on rates. Special purpose or characteristic homes may be treated differently for purposes of applying rate limits.
- 5. Homes can also trade off nursing and other care related expenditures within the combined limits for those two cost categories. Beginning July 1, 1998, these two limitations do not apply, except for purposes of determining a facility's efficiency incentive.
- 6. The care related costs include nursing salaries and supplies and non-prescription drugs.
 - 7. The other care related costs include food costs, social services, activities etc.

B. Overall Spending Limits Until July 1, 1999

- 1. Pursuant to Section 11.047, the operating rate paid to a nursing facility will not be more than its prior year's allowed operating costs plus inflation plus a factor above inflation (on a per diem basis).
- 2. Pursuant to Section 11.047, a nursing facility determined to be high cost when compared to similar nursing facilities shall have its per diem costs reduced.

C. Other Operating Costs Until July 1, 1999

1. These costs are grouped by geographic location to set limits. Beginning July 1, 1998, nursing and other care related expenditures do not apply, except for purposes of determining a facility's efficiency incentive. Similarly, the maintenance and administrative cost categories no longer apply.

Page 9

STATE: MINNESOTA Effective: October 1, 2002

TN: 02-26

Approved: MAR 7 2003

Supersedes: 02-23 (02-08/01-09/00-22/99-10/99-04/98-22/97-20/97-11/96-25/96-18/95-21/

94-23/93-35/92-28/91-15/90-24/90-01/89-58/88-65)

2. There is an efficiency incentive. Homes can receive an additional payment if costs are under the Other Operating Cost limit.

3. The other operating costs include such costs as remaining dietary, laundry and linen, housekeeping, plant operations and maintenance, general and administrative, and the remaining payroll taxes and fringe benefits.

D. Adjustment Factor

- 1. Until July 1, 1999, all operating costs are updated annually by a 21 month inflation factor. The 21 month inflation factor accounts for the 9 month lag between the end of the reporting year (9/30) and the beginning of the rate year (the following 7/1). The Department contracts with an econometric firm to provide economic change indices for use in determining operation cost payment rates.
- 2. Until July 1, 1999, limits are established for a base year and are adjusted annually by a 12 month inflation index for the time period between the midpoints of cost reporting years. The process of indexing limits now extends to the overall spending limits.
- 3. Certain costs such as real estate taxes, special assessments, licensing fees, Public Employee Retirement Act pension contributions, and preadmission screening fees are passed through.

E. Property Payment

- 1. For the period July 1, 1992, to September 30, 1992, property rates continued as established under the current plan; that is, they will continue to be "frozen" with certain exceptions.
- 2. After September 30, 1992, a new property system took effect. That system establishes a minimum property rate equal to the greater of their current "frozen" property-related payment rate or \$4.00 per resident day. This rate may be subject to adjustment due to several factors which include:
- a. An incremental increase as determined utilizing the State's former rental system with certain modifications such as a higher equipment allowance, adding the actual cost of a major projects with the application of a limit on investment, or the sale of the nursing facility.